

#### /Venture/Architects

Justice Planning and Design 212 North 25<sup>th</sup> Street, Milwaukee, WI 53233 414.271.3359 • jcain@ventarch.com

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# **Kewaunee County**

Sheriff's Department & Jail / Public Safety Building Presentation – Review of Phases 1& 2 Thursday, April 17, 2020 | 4:30 PM

#### **Team Members**



#### VENTURE ARCHITECTS

Project Management / Leadership Architecture, Physical Assessment, and Architectural Program CRS, INC. Justice / Operational Planning

HARWOOD ENGINEERING

Civil, Structural, Fire Protection, Plumbing, and HVAC Engineering

#### IMEG CORP.

Electrical, Telecommunications, Electronic Safety & Security Engineering

#### THE CONCORD GROUP Independent

Cost Estimating

#### STEWART DESIGN Foodservice and Laundry Consultant

### Introductions

- 1. Background
- 2. Recommendations
- **3.** Needs Assessment : Bed Needs Assessment
- 4. Needs Assessment: Physical Assessment
- 5. Action Plan Options
- 6. Staffing
- 7. Schedule

Questions and Answers





# Background



#### Kewaunee County Public Safety

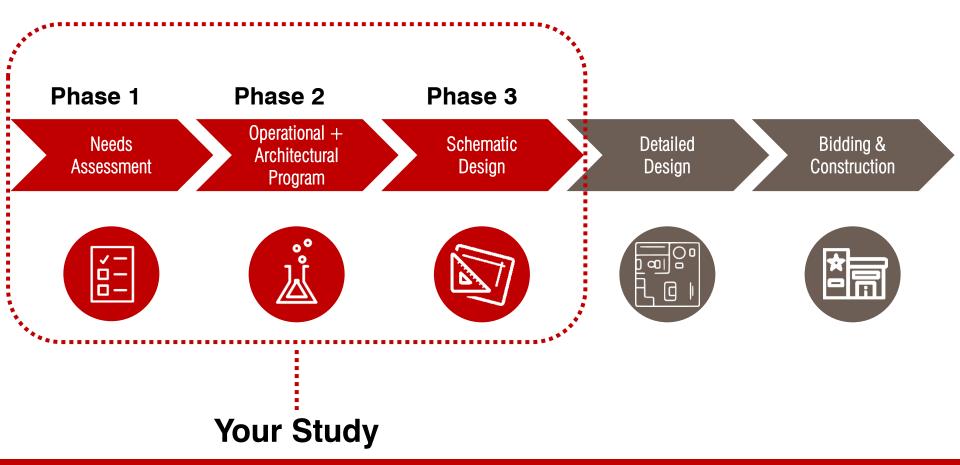
Courthouse Sheriff's Department Safety Building Jail and 911 Communications



# 1. Background

## **Project Steps**

- Our Collaborative Approach
  - Communication + Consensus Building





The Public Safety Facility Study Group recommends the County Board accept the Phase 2 Recommendation and Approve funding to move into Phase 3 Schematic Design.



#### Why a New Law Enforcement Center? Four Reasons:

- 1. Physical Condition of the Jail
- 2. Current Design and Impact on Operations
- 3. Inadequate Bed Capacity
- 4. Future Jail Bed Needs



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### Physical Condition of the Jail

- Existing out of date Materials and Systems have Ongoing Maintenance Issues
- HVAC No Backup Heat
- Fire Suppression Only Fire Monitoring System
- Plumbing Continuous Repair and Replacement
- Electrical / Power Old and out dated



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Current Design and Impact on Operations

- Jail (Public Safety Building)
  - Security Inability to directly view inmates because of linear design
  - Housing Inadequate because of size and design
    - Classification Inadequate housing for inmate classification
    - Work Release (Huber)
    - Special Needs Beds Inadequate because of size, design, location



Current Design and Impact on Operations

- Jail (Public Safety Building)
  - Security Inability to directly view inmates because of linear design



Current Design and Impact on Operations

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    - Work Release (Huber)
    - Special Needs Beds Inadequate because of size, design, location



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Current Design and Impact on Operations

- Jail (Public Safety Building)
  - Support Areas Inadequate because of size and design
    - Sally Port Too small for all vehicles
    - Intake / Booking Too small and poorly laid out
    - Showers Incorrect locations
    - Laundry Need commercial washer and dryer
    - Medical Not correct types of required rooms
    - Programming No dedicated space
    - Exercise No dedicated space
    - Foodservice Foodservice storage in in the sally port









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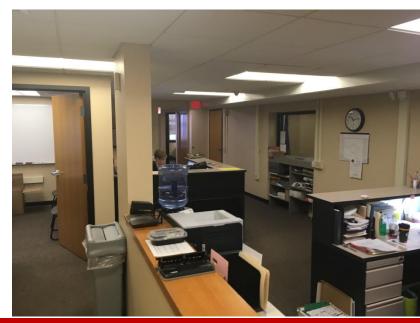
Current Design and Impact on Operations

- Jail (Public Safety Building)
  - 911 Jail / Dispatcher Inadequate for two person function. Master Control and Dispatcher should not be combined.
  - ADA Compliance Many areas in Jail not ADA compliant
    - Door Openings
    - Showers
    - Turning Radius
    - Etc.



Current Design and Impact on Operations

- Sheriff's Department (Courthouse)
  - Administrative staff area is poorly laid out Distractions for staff
  - Meeting rooms are too small for their function
  - Acoustical privacy in meeting rooms is inadequate
  - No dedicated staff breakroom



Inadequate Bed Capacity

- Does not meet present and future bed needs
  - <u>22</u> Current Bed Rated Capacity
  - <u>18</u> Current Bed Design Capacity (85%)
  - Average Daily Population of <u>41</u>
- Does not provide adequate housing for inmate classification
- All female inmates are housed out of the County

Future Jail Bed Needs

 Current Public Safety Building design and location does not provide for future expansion





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#### **Estimating Future Bed Needs**

- Collect and analyze information and data about the county, criminal justice system, and jail inmates
- Interview stakeholders to identify past practices, future needs, and policies
- Use monthly Average Daily Population (ADP) to generate a 20-year forecast as a starting point

### **Estimating Future Bed Needs**

- Identify changes that could change future demand.
- Recommend polices and practices that will improve local criminal justice system and influence future jail us
- One recommendation is to create a County Criminal Justice Coordinating Council.

Past Jail Used Determined by Many Factors and Policies

- Average Daily Population (ADP) has increased by 49% since 2009
- Slightly lower rate of increase for females
- Overall 4.9% more ADP per year

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The number of <u>beds</u> needed to safely house an ADP of 61.4 is determined by adding a Peaking Factor, a Classification Factor, and a Maintenance Factor

Projected ADP 20 Years =	Inmates 61.4
Plus Peaking Factor of 13.8%	8.5
Plus Classification Factor of 12%	8.4
Plus Maintenance Factor of 5%	3.9
Total Projected Beds =	82.2



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#### Physical Condition of the Jail

- Built in 1968 (51 years old)
- Existing Out of Date Materials and Systems Have Ongoing Maintenance Issues
  - Roof Ongoing Leaks
  - Security Locks Old and Cannot get Replacement Parts
  - Windows and Doors Potential Future Problems



#### Physical Condition of the Jail

- Heating, Ventilating, and Air Conditioning (HVAC)
  - Steam to Hot Water
    - Inadequate to heat Jail in winter
  - No back up heat if boiler goes down
  - Central area of Jail does not meet outside air requirements



Physical Condition of the Jail

- Fire Suppression System
  - Only fire monitoring system



### Physical Condition of the Jail

- Plumbing
  - Existing piping is original to the Jail and is reaching useful life expectancy
    - Drainage problems
    - Continuous repair and replacement



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### Physical Condition of the Jail

- Electrical
  - Lighting
    - Manual controls; not automatic
    - Lighting fixtures are original from 1968
    - Jail area fixtures are not detention grade



#### Physical Condition of the Jail

- Power
  - Building services is overloaded
  - Electrical panel boards are beyond useful life
  - Multiple code violations with backup generator
  - Secure area outlets and switches are not detention grade



### Physical Condition of the Jail

- Fire Alarm System
  - No smoke / heat detection in key locations
- Video Surveillance
  - No exterior cameras
  - No sally port cameras
  - Cameras do not have detention grade housing
- Access Control
  - No electric control of cell / holding door locks



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# **Action Plan - Options**

# 5. Action Plan - Options Current Facilities



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## 5. Action Plan - Options

#### Summary Of All Options Considered

Option	Recommendation	Cost / Benefit Analysis
Option 1	Abandon Jail	Study
Option 2	Remodel Public Safety Building	Remove From Consideration
Option 3	Addition and Remodel Onsite	Remove From Consideration
Option 4	New Jail (ONLY) Onsite	Study
Option 5	New LEC (Jail & Sheriff) Onsite	Study
Option 6	New Jail Offsite (site selection TBD)	Remove From Consideration
Option 7	New LEC (Jail & Sheriff) Offsite (site selection TBD)	Study

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# 5. Action Plan - Options

#### **OPTION 1 - ABANDON Jail**

This option explores what the future for Kewaunee County might look like if the County were to completely abandon the Public Safety Building (Jail) and refrain from building a new jail. Kewaunee County would explore the option to contract with adjacent Jail county facility (ies), and pay for the transportation of inmates to and from those neighboring county facilities, including physical appearances at the Kewaunee County Courthouse. The 911 Communications in the current Public Safety Building would have to be moved to a new location (TBD).

#### Advantages

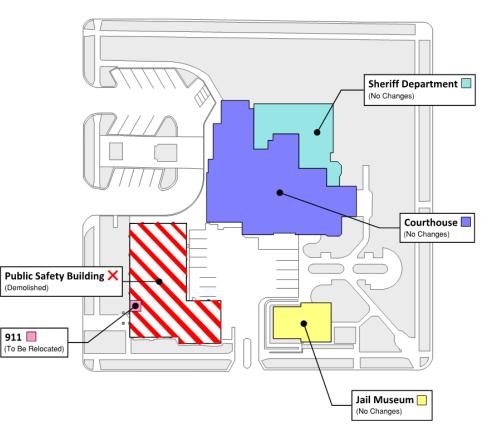
- With the absence of the Public Safety Building, space on the existing County campus is free for future development, including parking.
- Potentially one of the least initial first cost options.

#### Disadvantages

- Kewaunee County would be responsible for per diem bed rental costs and for inmate travel expenses between other counties and the Kewaunee County Courthouse.
- The uncertain future for Jail bed rental would impact future costs.
- Kewaunee County Public Safety Building staff would be impacted.
- The Kewaunee County Sheriff would still be responsible for the safety and wellbeing of their Kewaunee inmates housed in other facilities.
- No changes to the Sheriff's Department.

#### Study

**Option 1** 



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## 5. Action Plan - Options

#### **OPTION 4 – NEW JAIL (ONLY) ONSITE**

This option explores the possibility of Kewaunee County demolishing the existing Public Safety Building and constructing an entirely new Jail on the existing Courthouse site. Consequently, in this option, the 911 Sheriff Communications could be relocated into the Sheriff's Department that is located in the Courthouse.

#### Advantages

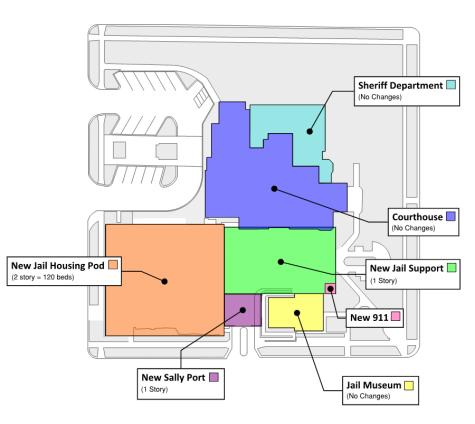
- A completely new Jail facility would meet modern jail standards, including improved operations, safety, inmate bed capacity, and classification.
- The land to build a new LEC on the existing site is already owned by Kewaunee County.
- Kewaunee County Public Safety Building staff would continue to work within the County.
- With the Jail on the same block as the Courthouse, inmate movement to Court can be secure.

#### Disadvantages

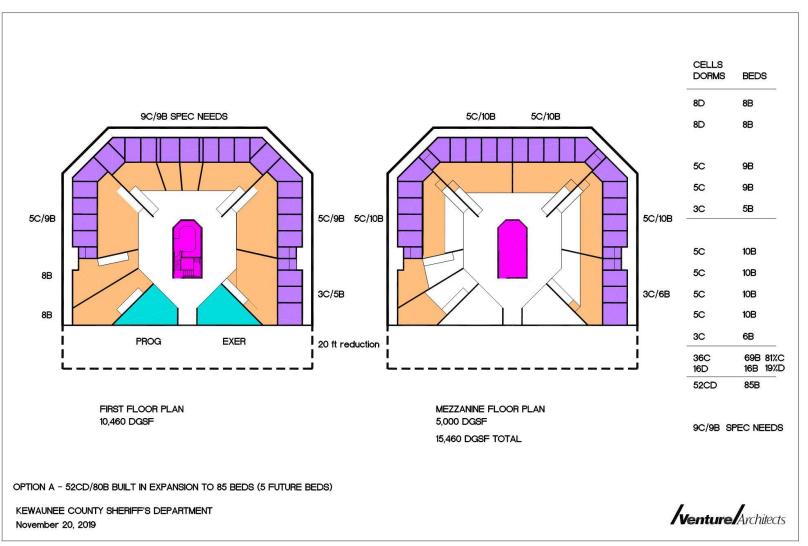
- A new jail will increase jail staff and therefore increase the overall staff expenses.
- No changes to the Sheriff's Department.

#### Study

**Option 4** 



#### Housing Pod Design – 52 beds/expand to 85 beds



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Options 4, 5, & 7

#### Housing Pod Design – Dallas County (IA) (Example)



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Options 4, 5, & 7

### Housing Pod Design – Dallas County (IA) (Example)



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Options 4, 5, & 7

#### **OPTION 5 - NEW LAW ENFORCEMENT CENTER (JAIL & SHERIFF) ONSITE**

This option explores the possibility of Kewaunee County demolishing the existing Public Safety Building and constructing an entirely new jail and sheriff's department on the existing Courthouse site, including: Jail, Sheriff, and 911 (except the Sheriff's Garage), to a new Law Enforcement Center (LEC) constructed on the existing Courthouse site.

#### **Advantages**

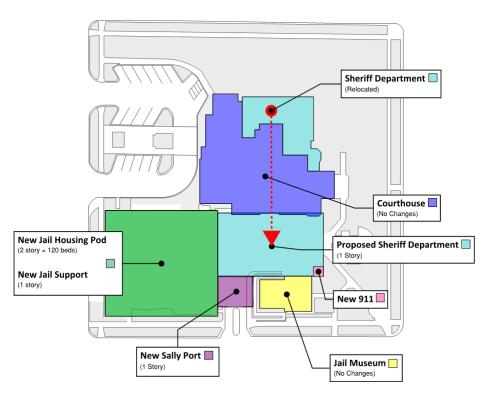
- A completely new LEC onsite allows for an upgraded jail facility to meet modern standards, including improved operations, safety, inmate bed capacity, and classification.
- The land to build a new LEC on the existing site is already owned by Kewaunee County.
- Kewaunee County would not be financially burdened to pay for inmate travel for physical appearances at the existing Kewaunee County Courthouse.
- The Sheriff's Department, currently in basement of the courthouse, would be vacant for future Courthouse related functions.

#### Disadvantages

 Kewaunee County would be required to use other county jail facilities until construction is complete.

#### Study

**Option 5** 



#### OPTION 7 – NEW LAW ENFORMCENT CENTER (JAIL & SHERIFF) OFF SITE (site selection TBD)

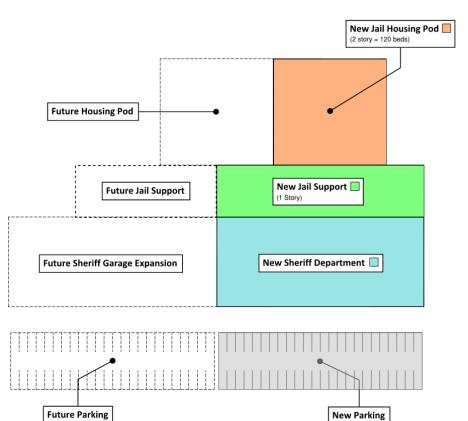
This option explores the possibility of Kewaunee County moving all Jail, Sheriff's Department functions, including: Jail, Sheriff, 911 Communications, and the Sheriff's Garage to a new facility constructed offsite. This option will require a site of at least 8 acres.

#### **Advantages**

- A completely new jail facility would meet modern jail standards, including improved operations, safety, inmate bed capacity, and classification.
- Future jail expansion can happen with this option, trusting the site is large enough.
- This option completely consolidates and organizes all Sheriff functions into one newly constructed facility.
- Kewaunee County Public Safety Building staff would continue to work within the County.

#### Disadvantages

- Kewaunee County would be responsible for inmate travel expenses between the new facility and the Courthouse, including physical appearances to Court.
- A newly constructed facility combing all Sheriff operations would require a large area of buildable space, including an ideal location with the County.
- May require land acquisition and associated costs.



Option 7

Study

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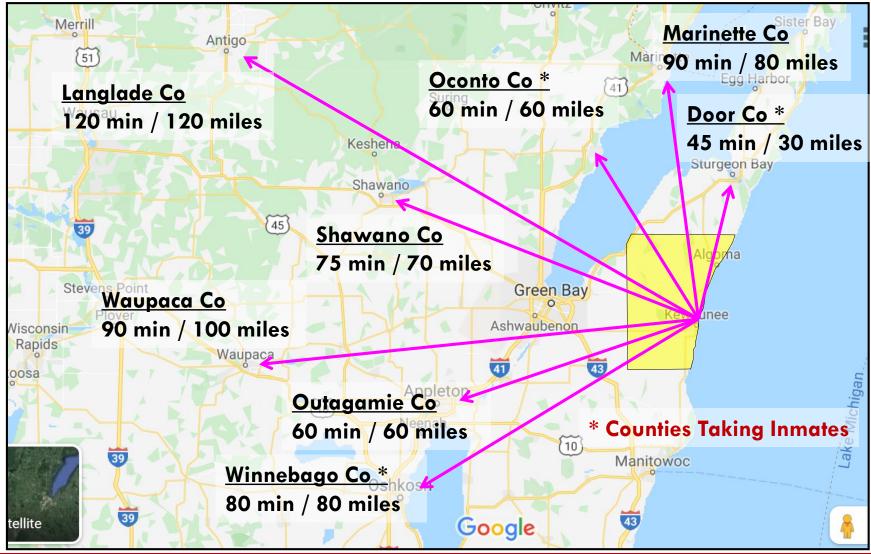
#### Summary of Viable Options

Option	Recommendation	Cost / Benefit Analysis
Option 1	Abandon Jail /Rent Beds	Study
Option 4	New Jail Onsite (Courthouse)	Study
Option 5	New LEC (Jail & Sheriff) Onsite (Courthouse)	Study
Option 7	New LEC (Jail & Sheriff) Offsite	Study

### Option 1 Assumptions

- All inmates are shipped to other Counties
- Sheriff's Department remains in existing Courthouse
- Existing Jail could be demolished for additional existing Courthouse parking
- Existing 911 will have to be relocated (site TBD)

## Option 1



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# 5. Action Plan – Options Option 1

### Adjacent Counties – one officer transport

- Door County
- Manitowoc County
- Brown County

Limited with a 90-day opt out clause

- Overcrowded w/no expansion plans
- Will be full with own inmates

### **Counties Not Taking Inmates**

- Marinette County
- Shawano County
- Waupaca County
- Outagamie County
- Langlade County (Don't Know)

## Option 1

Analysis & Recommendation – Remove from consideration

- Requires new arrests to be booked out of County / impacts all local police departments
- Requires additional staff to move inmates to/from court and booking
- Eliminates/complicates opportunity for Huber work release placing additional strain on families
- Drastically limits any potential for programming to reduce recidivism

## Option 1

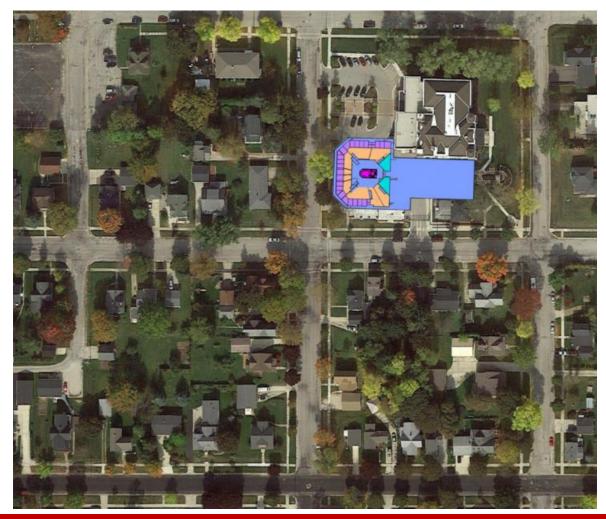
Analysis & Recommendation – Remove from consideration

- Option is only relevant if there are available rental beds
- While a short term solution, it places Kewaunee County's future in others' hands with no guarantee for future contracts (high-risk inmates, treatment, programming)
- Results in revenue loss for probation reimbursement and SCAAP grants
- If a decision to re-enter the Jail business in the future, it will be difficult (cost of inflation, staff training, etc.)

Option 4 Assumptions

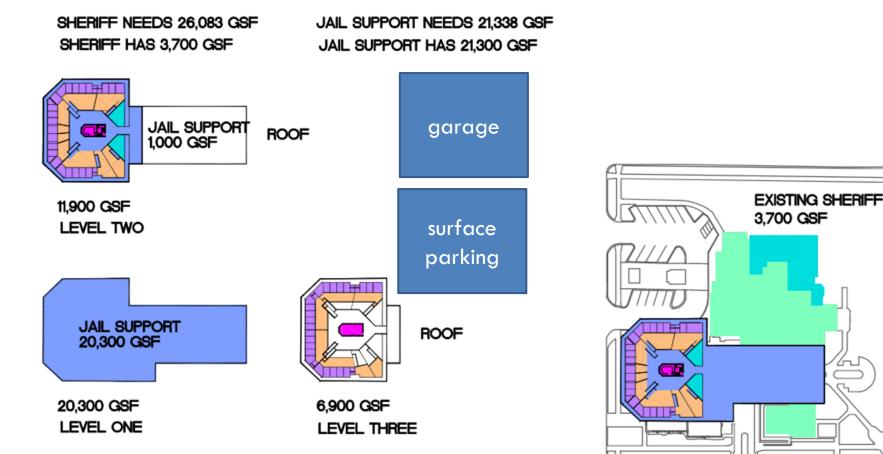
- New 52 bed Jail (expandable to 85 beds), Jail Support, and 911 Communication
- 3-story building built on the site of the existing Jail
- Sheriff's Department remains in the existing Courthouse
- Existing Jail is demolished
- Secure connection between the new Jail and the existing Courthouse
- Requires land acquisition for additional parking

## 5. Action Plan - Options <u>Option 4</u> Site Plan – Building & Parking



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#### Option 4



39,100 TOTAL GSF

NO FLEET GARAGE/ARMORY/EXISTING SHERIFF TO REMAIN ONSITE OPTION

OPTION DIAGRAM THREE LEVEL JAIL

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5. Action Plan - Options				
<u>Option 4</u> Capital Costs (Bid Summer 2021)				
<ul> <li>Construction Cost</li> <li>Based on Current Construction Costs</li> </ul>	\$18,975,222			
<ul> <li>Other Project Costs (18%)</li> </ul>	\$2,934,227			
<ul> <li>Temporary costs duing construction</li> </ul>	\$4,163,675 <sup>*</sup>			
Total Project Cost	\$26,073,124			
Project Cost Range				
Low	\$24,769,468			
High	\$27,376,780			
* Includes the the cost to house inmates for 18 months during construction, dispatch wages, and moving Dispatch Center equipment.	<u>CONCOR</u> GROUP			
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### Option 4 Capital Costs (Bid Summer 2021)

- Construction Cost
  - Site Work
  - Building Construction
  - Fixed Equipment
  - General Conditions (16%)
  - Design Contingency (10%)
  - Escalation to Mid-Point of Construction



### Option 4 Capital Costs (Bid Summer 2021)

- Building Construction
  - Substructure: Foundations
  - Shell: Superstructure, Exterior Enclosure, Roofing
  - Interiors: Interior Construction, Interior Finishes
  - Services: HVAC
  - Special Construction: Miscellaneous Items



### Option 4 Capital Costs (Bid Summer 2021)

- Other Costs
  - Construction Contingency (5%)
  - A/E Fees (7%)
  - Plan Review Fees
  - Surveys and Testing
  - Phone and Radio Systems
  - Video Court Equipment
  - Moveable Furnishings and Equipment



## Option 4

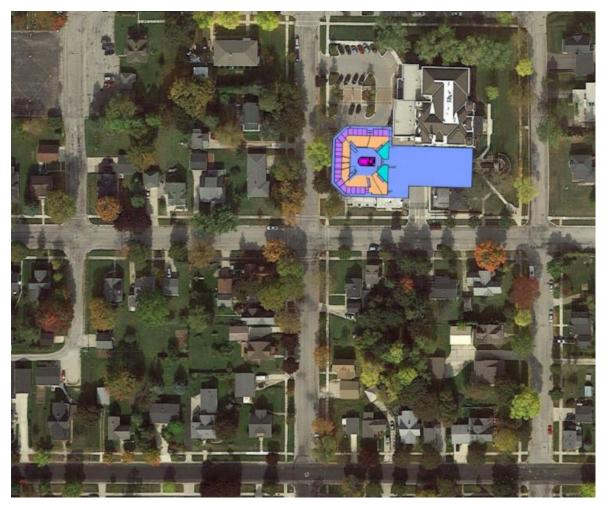
Analysis & Recommendation – Remove from consideration

- Requires additional Jail staff due to multi-level design
- Limits future growth and expansion for functions: Jail, Sheriff, Courthouse
- Requires similar costs of Option 1 during construction (18 months)
- Requires same staffing for dispatch during demolition and construction (18 months)

### Option 5 Assumptions

- New 52 bed Jail (expandable to 85 beds), Jail Support, Sheriff's Department, and 911 Communication
- 4-Story building built on the site of the existing Jail
- Existing Jail demolished
- Secure connection between new Jail and existing Courthouse
- Requires land acquisition for additional parking

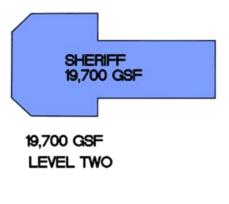
#### <u>Option 5</u> Site Plan – Building & Parking

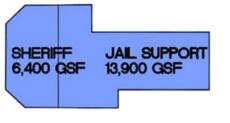


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#### Option 5

SHERIFF NEEDS 26,083 GSF SHERIFF HAS 26,100 GSF





66,600 TOTAL GSF

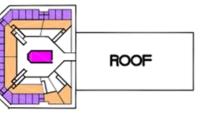
ONSITE OPTION

NO FLEET GARAGE/ARMORY/NEW SHERIFF

20,300 GSF LEVEL ONE

	JAIL SU 8,700 G
19,700 GSF LEVEL TH	

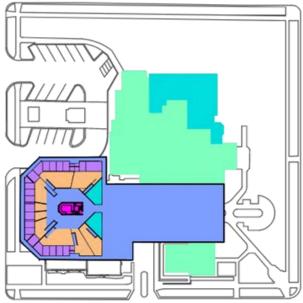
JAIL SUPPORT NEEDS 21,338 GSF JAIL SUPPORT HAS 22,600 GSF



6,900 GSF LEVEL FOUR



garage surface parking



#### OPTION DIAGRAM FOUR LEVEL JAIL/SHERIFF

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5. Action Plan - Options				
Option 5				
Capital Costs (Bid Summer 2021)				
<ul> <li>Construction Cost</li> </ul>	\$25,909,682			
Based on Current Construction Costs				
<ul> <li>Other Project Costs (16%)</li> </ul>	\$3,811,020			
<ul> <li>Temporary costs duing construction</li> </ul>	\$4,163,675 <sup>*</sup>			
Total Project Cost	\$33,884,377			
Project Cost Range				
Low	\$32,190,158			
High	\$35,578,596			
* Includes the the cost to house inmates for 18 months during construction, dispatch wages, and moving Dispatch Center equipment.				
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## Option 5

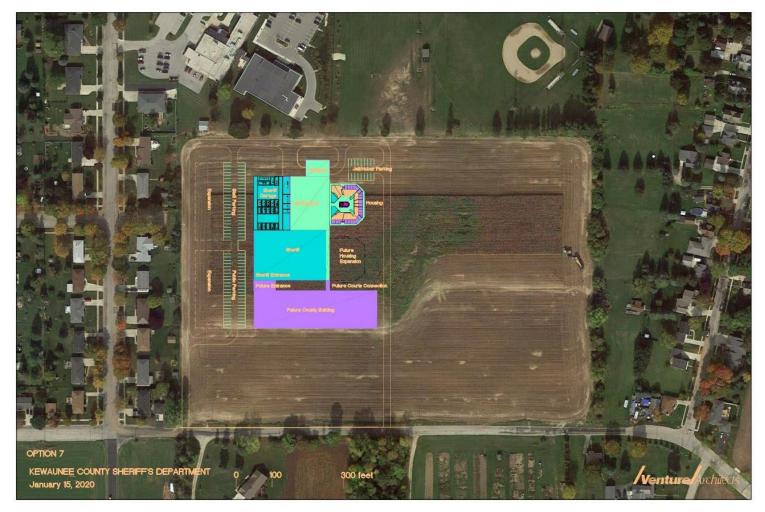
Analysis & Recommendation – Remove from consideration

- Will require additional Jail staff due to multi level design
- Limits future growth and expansion for functions: Jail, Sheriff, and Courthouse
- Requires similar costs as Option 1 during construction (18 months)
- Requires same staffing for 911 dispatch during demolition and construction (18 months)
- No benefit to relocating the Sheriff's Department to the new Jail

#### Option 7 Assumptions

- New 52 bed Jail (expandable to 85 beds), Jail Support, Sheriff's Department, and 911 Communication
- Build on open field south of the County HHS Building and inside of the City of Kewaunee
- One story building
- New parking for public and Sheriff/Jail staff
- Building is designed for future expansion of Sheriff / Jail and other County departments

## 5. Action Plan - Options <u>Option 7</u> Site Plan – Building & Parking



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### Option 7 Capital Costs (Bid Summer 2021)

- Construction Cost \$29,529,635
   Based on Current Construction Costs
   Other Costs (14,5%)
- Other Costs (14.5%)

\$4,268,727

## Total Project Cost \$33,798,362

Project Cost Range Low \$32,108,443 High \$35,488,280

## Option 7

Analysis & Recommendation – Recommendation

- Site allows for single story construction which is less expensive
- Incorporates a design which will maximize operational efficiencies well into the future
- Provide for future expansion for Sheriff / Jail as well as other County functions
- Is more convenient to County staff / close proximity to HHS / other County departments

## Option 7

Analysis & Recommendation – Recommendation

- Allows for most efficient use of County staffing resources
- Requires transport of inmates between Jail and Courthouse
- Most expensive first cost option / cost far outweighs other long term benefits

5. Action Plan – Summary					
Capital Project Costs (Bid Summer 2021)					
	Low	<u>High</u>			
Option 4*	\$24,769,468	\$27,376,780			
Option 5*	\$32,190,158	\$35,578,596			
Option 7	\$32,108,443	\$35,488,280			

\* Does not allow for any future department growth on the Courthouse block.





## Staffing

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- **Options 4 & 5 Correctional Positions**
- 1 Control Officer 24 hours / 7 days a week
- 1 Pod Officer 24 / 7
- 1 Booking Officer 24 / 7
- 1 Movement Officer 10 / 5, 8 / 2 (Options 4 & 5 only)



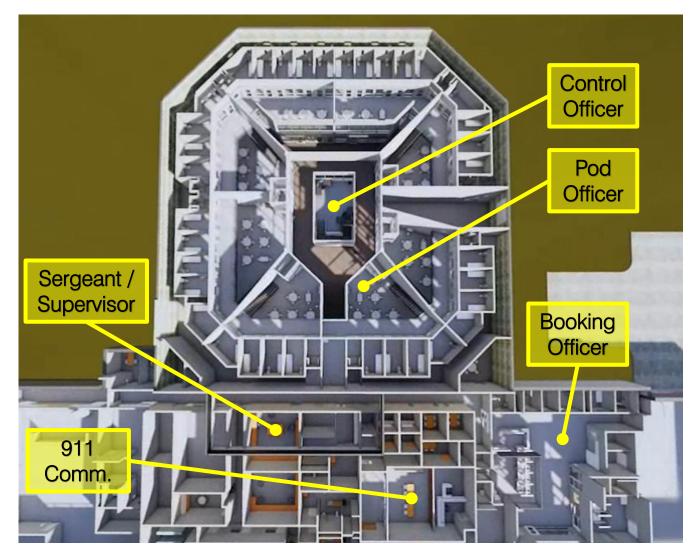
## Options 4 & 5 – Correctional Staff Cost (annual)

6. Staffing

Legacy Staff (14 Officers)\$1,209,745Correctional Officers\$446,210• 6 Correctional Officiers' Wages and Benefits[] (3 family, 2 single, 1 none)\$1,655,955Total Annual Budget\$1,655,955

Note: All budget information was developed with the assistance of the Kewaunee County Finance Director.

#### Option 7 - Dallas County (IA) (Example)



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### **Option 7 - Correctional Positions**

- 1 Control Officer 24 / 7
- 1 Pod Officer 24 / 7
- 1 Booking Officer 24 / 7

## Option 7 – Correctional Staff Cost (annual)

Legacy Staff (14 Officers)	\$1,209,745
Correctional Officers	\$254,650
<ul> <li>4 Correctional Officiers' Wages and Benefits Wage - \$21.00/Hour Benefits - (2 family, 1 single, 1 none)</li> </ul>	

#### Total Annual Budget

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\$1,464,395



#### Correctional Staff Comparison (annual)

Options • (20) Cor	<b>4 &amp; 5</b> rrectional Officers		Option 7 • (18) Correc	tional Officers						
	Annual Cost =	\$1,655,955		Annual Cost =	\$1,464,395					
	Difference	(Savings) =	\$191,560							

All Options – 911 Positions

- 2 Dispatcher positions 24 / 7
- 1 Supervisor position
   Varies

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## All Options – 911 Staff Costs (annual)

6. Staffing

Dispatcher Positions	\$656,300
<ul> <li>10 Dispatchers' Wages and Benefits</li> </ul>	
Wage - \$21.00/Hour	
Benefits - (6 family, 2 single, 1 none)	
Correctional Officers	\$82,760
<ul> <li>1 Correctional Supervisor's Wage and Benefits</li> </ul>	
Wage - \$25.00/Hour	
Benefits - (1 family)	
Total Annual Budget	\$739,060

### Options 4 & 5 – All Staff Cost (annual)

Correctional Staff		\$1,655,955
911 Staff		\$739,060
Total Annual Budget		\$2,395,015
	Current Budget	<u>\$1,528,396</u>
	Difference	(\$866,619)
Other Staff		\$318,651
Lieutenant		
Courts		
School Liaison		

#### Grand Total Annual Budget

#### \$2,713,666

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### Option 7 – All Staff Cost (annual)

Correctional Staff	\$1,464,395
• 18 Staff	
911 Staff	\$739,060
• 11 Staff	
Total Annual Budget	\$2,203,455
Other Staff	\$318,651
Lieutenant	
Courts	
School Liaison	

#### Grand Total Annual Budget

\* Calculated Separately

\$2,522,106\*

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### Option 7 – All Staff Cost (annual)

Legacy Staff	\$1,209,745
• 14 Staff	
Jail / Dispatcher Staff	\$656,300
10 New Staff	
Total Annual Budget	\$1,866,045
Other Staff	\$318,651
Lieutenant	
Courts	
School Liaison	
Grand Total Annual Budget	\$2,184,696*

#### Grand Total Annual Budget

\* Combined

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#### 6. Staffing Staff Comparison (annual) Options 4 & 5 \$2,713,666 \$2,522,106 **Option 7 - Calculated Separately Option 7 - Combined** \$2,184,696 Current Budget \$1,528,396 (Option 7 combined - current budget) Difference (\$656,300)

# Outsourcing 911 Dispatch to Another County

Considerations:

- Cost: Staffing + Equipment
- Service: County Familiarity

Outsourcing 911 Dispatch to Another County Annual Cost to Keep in Kewaunee County

<ul> <li>Staffing:</li> </ul>	\$393,780
<ul> <li>Equipment:</li> </ul>	\$63,368
Total Annual Cost:	\$457,148

#### Annual Cost to Move to Another County

<ul> <li>Staffing:</li> </ul>	\$0	
<ul> <li>Equipment:</li> </ul>	\$0	Include capital costs for 911 space and
Total Annual Cost:	\$0	equipment.



### Schedule

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### 7. Schedule

		2020																				
		Ap	oril		May				June					July				August				ļ
Phases / Tasks	6	13	20	27	4	11	18	25	1	8	15	22	29	6	13	20	27	3	10	17	24	31
Committee Meeting No. 3																						
	_																					
Committee Meeting No. 4																						
Committee Meeting No. 5	_																					
Spring Election	7																					
County Board (Confirm)							19															

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#### **Questions and Answers**



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